RESOLUTION NO. 2021-130

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF ELK GROVE FINDING NO FURTHER ENVIRONMENTAL REVIEW IS REQUIRED AND DECLARING THE CITY COUNCIL'S INTENT TO AMEND THE SAFETY ELEMENT OF THE GENERAL PLAN

Project No. SP0008

WHEREAS, California Government Code Section 65300 et. seq requires the City to prepare and adopt a General Plan; and

WHEREAS, one of the mandated elements of a General Plan is the Safety Element; and

WHEREAS, in 2019, the State Legislature adopted, and the Governor signed, Assembly Bill 65 (AB 65) and Senate Bill 99 (SB 99), which require the City to identify residential developments in any hazard area identified in the Safety Element that do not have at least two emergency evacuation routes; and

WHEREAS, the proposed Project would amend the Safety Element for consistency with AB 65 and SB 99; and

WHEREAS, the Project is a project under the California Environmental Quality Act (CEQA); and

WHEREAS, as part of the 2021 Housing Element Update the City prepared a Subsequent Environmental Impact Report (SEIR) to the General Plan EIR, which included the proposed Project; and

WHEREAS, the Planning Commission held a duly-noticed public hearing on April 22, 2021, as required by law to consider all of the information presented by staff and public testimony presented in writing and at the meeting and voted 5-0 to recommend approval to the City Council; and

WHEREAS, the City Council held a duly-noticed public hearing on May 12, 2021, as required by law to consider all of the information presented by staff and public testimony presented in writing and at the meeting.

NOW, THEREFORE, BE IT RESOLVED, that the City Council of the City of Elk Grove hereby finds that no further environmental review is required pursuant to the following finding:

California Environmental Quality Act (CEQA)

<u>Finding</u>: No further environmental review is required under the California Environmental Quality Act.

Evidence:

The General Plan was comprehensively updated in February 2019 and, as part of that, an Environmental Impact Report (EIR) was prepared and certified. Adoption of the Safety Element Update involves specific amendments to the text and

policies of the General Plan. Pursuant to State CEQA Guidelines Section 15162 a Subsequent EIR shall be prepared when there are substantial changes to a project that require major revisions to the previous EIR. Because of the timing of these revisions, staff has incorporated the Safety Element amendment as part of the Housing Element Update CEQA review and has prepared a Subsequent EIR (SEIR) to the General Plan EIR for both the Safety Element Update and the Housing Element Update.

The City prepared a Notice of Preparation (NOP) for the SEIR and circulated it to public agencies and interested parties (including the general public) on June 19, 2020. The NOP provided an introduction to the Project. Comments on the scope of the SEIR were requested by July 22, 2020, consistent with the requirements of the State CEQA Guidelines. Comments received on the NOP are included in the Draft SEIR (Appendix B).

The Draft SEIR has been prepared as a program EIR pursuant to CEQA Guidelines Section 15168. A Program EIR examines the environmental impacts of an overall area that may contain a series of subsequent projects. This type of EIR focuses on the changes in the environment that would result from implementation of the overall Project,

The Draft SEIR identified a range of potential impacts resulting from adoption of the amendments to the General Plan. Some of these impacts are analyzed in comparison to existing plans and programs, including the existing General Plan land uses. The impact areas come from the State's CEQA guidelines (the CEQA Checklist). None of these impacts were directly attributable to the Safety Element revisions. There were potential impacts under the Housing Element Update that were potentially significant, and a Statement of Overriding Considerations is required for that portion of the SEIR.

On February 12, 2021, concurrent with the public availability of the draft amendments, the City released the Draft SEIR. The Draft SEIR was made available for public review and comment on the City's website, at City Hall, and at the Elk Grove library for a period of 45 days. Public comments on the Draft SEIR were due to the City on March 29, 2021. A total of five comment letters were received. Responses to these comments have been prepared by staff and are included in the Final SEIR. None of the comments pertained to the Safety Element Update.

The Final EIR also includes an erratum of changes to the Draft SEIR as a result of the public comments on the Project, the comments to the Draft SEIR, and other revisions to the Project as identified by the City. The Final SEIR indicates that the modifications to the Project are minor in nature and do not cause any change in significant impacts that were analyzed in the Draft SEIR. None of the revisions pertain to the Safety Element.

The City Council certified the SEIR on May 12, 2021 by Resolution No. 2021-128. Pursuant to CEQA Guidelines Section 15162, there are no changes to the Project that were not otherwise considered as part of that SEIR as concerns the Safety Element. Therefore, the SEIR is adequate and no further environmental review is required for adoption of the Safety Element.

AND, BE IT FURTHER RESOLVED, that the City Council of the City of Elk Grove hereby declares its intent to approve the amendment to the Safety Element of the General Plan, as described in Exhibit A, attached hereto and incorporated herein by reference, based upon the following findings.

General Plan Amendment

<u>Finding</u>: The proposed General Plan amendment is internally consistent with the General Plan.

<u>Evidence</u>: The proposed Project would amend the General Plan and provide background on evacuation routes and existing subdivisions in hazard areas. It would also include a new policy (SAF-1-6) requiring new development to provide adequate emergency access. These revisions do not conflict with any existing portions of the General Plan and are internally consistent.

PASSED AND ADOPTED by the City Council of the City of Elk Grove this 12th day of May 2021

BOBBIE SINGH-ALLEN, MAYOR of the CITY OF ELK GROVE

ATTEST:

ASON LINDGREN, CITY CLERK

APPROVED AS TO FORM:

JONATHAN P. HOBBS, CITY ATTORNEY

Exhibit A Proposed General Plan Amendment Safety Policies – Draft February 2021

The following portions of Chapter 8: Services, Health, and Safety, are proposed for amendment. New text is shown in *italics*, deleted text is shown in *strikeout*.

GOALS AND POLICIES: DISASTER AND EMERGENCY RESPONSE AND PUBLIC SAFETY (SAF)

GOAL SAF-1: A SAFE COMMUNITY

POLICE SERVICES

Police protection in Elk Grove is provided by the Elk Grove Police Department (EGPD), which operates from its headquarters on Laguna Palms Way and has four divisions: Field Services (Patrol), Investigative Services, Support Services, and Administrative Services. The EGPD is a public safety agency charged with the preservation of constitutional rights, maintenance of civil order, assurance of public health and safety, detection and prevention of crime, enforcement of federal and State law, and administration of the laws, Elk Grove Municipal Code, and regulations of the City.

FIRE AND EMERGENCY MEDICAL SERVICES

The CCSD provides fire protection, fire prevention, and emergency medical and rescue services to the cities of Elk Grove and Galt, as well as unincorporated areas in the region covering over 157 square miles. The CCSD Fire Department operates out of eight fire stations: six in Elk Grove and two in Galt, and a state-of-the-art training facility. The fire stations are currently located in Elk Grove, East Franklin, East Elk Grove, Laguna Creek, Lakeside, the Elk Grove-West Vineyard area and Galt.

Fire Protection

The Cosumnes Fire Department maintains an extensive system of fire stations throughout Elk Grove and a portion of the Planning Area outside the City limits. Because the City of Elk Grove does not furnish fire protection services, this General Plan does not contain policies or action items that provide for the construction or operation of fire stations or related facilities; these facilities will be constructed pursuant to the Cosumnes Fire Department's Master Plan. This chapter instead focuses on providing for land uses to accommodate fire and other emergency facilities outside potential hazard areas, and policies and action items aimed at coordinating the City's efforts with those of the Cosumnes Fire Department to ensure an adequate level of fire protection is available at all times in Elk Grove. The established response time goal for the department is the first unit should arrive on the scene within seven minutes of the receipt of the 911 call in the dispatch center, 90 percent of the time.

Emergency Medical Services

The Cosumnes Fire Department also provides *Emergency Medical Services (EMS)* EMS to Elk Grove. The department includes emergency medical technicians and paramedics and operates full-time ambulance companies serving both Elk Grove and Galt.

Automatic and Mutual Aid Agreements

The CCSD is the primary fire protection and emergency medical response service within the SOIA Area. Sacramento Metropolitan Fire District (SMFD), the City of Sacramento Fire Department (SFD), and the CCSD share common jurisdictional boundaries and participate in a regional automatic/mutual aid agreement. The CCSD Fire Department also has a mutual aid agreement with the surrounding volunteer fire districts in southern Sacramento County, including Wilton, Courtland, Walnut Grove, and Herald Fire

Districts. As a result of the existing automatic and mutual aid agreements the closest unit available is dispatched to an incident and fire district boundaries are not an issue when an incident occurs.

EVACUATION ROUTES

In the event of a major natural disaster or significant incident (e.g., plane crash, explosion), it may be necessary to evacuate portions of the City. The extent of the evacuation and route(s) that may be utilized depend upon the nature of the incident, anticipated extent of the impact, and available routes. Generally, the arterial and collector roadway network illustrated in Figure 3-7 (Elk Grove Roadway Classifications) will be utilized as evacuation routes.

To ensure that viable evacuation routes are available in residential areas of the City, the City requires (through Municipal Code Chapter 22.110) that new subdivision have adequate public access for safety and emergency egress. Specifically, for subdivisions of forty units or more, two points of public access are required unless otherwise approved by the City Engineer through a design exception. Additional design requirement in the Fire Code may also be applicable.

Pursuant to Government Code Section 65302(g)(5), the City has conducted an analysis of existing residential developments within hazard areas in the City. For purposes of this analysis, a hazard area includes both the 100-year and 200-year floodplain (see Figures 8-1 and 8-2), dam inundation areas (see Figure 8-3), fire hazard areas (see Figure 8-5), and risk probability areas (see Tables 8-1 and 8-2). Residential developments that were reviewed in the analysis focused on those that did not have a minimum of two points of access to a arterial or collector roadway as provided in EGMC Chapter 22.110. The results of this analysis are provided in Figure 8-6, Residential Development in Hazards Areas with Limited Access. The analysis shows three unique conditions as follows:

- One site in Laguna West has a single primary point of access to Harbour Point Drive, though there is a minor connection to an adjoining subdivision adjoining the Harbour Point Drive access.
- Seven subdivisions in the Lakeside area of Laguna West near Elk Grove Boulevard. These are gated subdivisions. No secondary access is provided to these subdivisions, including emergency vehicle access.

Two sites on the east side of the City are subdivisions with extremely long cul-de-sacs or private drives with multiple residences, or with the potential for further subdivision. One site is in the Rural Area and another is adjacent to the Rural Area.

Laguna Blvd Laguna Blvd City of Elk Grove Legend Residential Development Areas with Limited Access Arterial/Collector Roads Hazard Areas Residential Development Areas Elk Grove City Limits Source: City of Elk Grove GIS; 2020 Oct.

Figure 8-6: Residential Developments in Hazard Areas with Limited Access

POLICIES: POLICE SERVICES

Policy SAF-1-1: Regularly monitor and review the level of police staffing provided in Elk Grove and ensure that sufficient staffing and resources are available to serve local needs.

Policy SAF-1-2: Encourage the use of Crime Prevention Through Environmental Design (CPTED) principles in the design of projects and buildings, as well as parks and trails.

POLICIES: FIRE PROTECTION AND EMERGENCY MEDICAL SERVICES

Policy SAF-1-3: Coordinate with the CCSD Fire Department to ensure that new station siting and resources are available to serve local needs. Policies: Emergency Response Services

Policy SAF-1-4: Expand emergency response services as needed due to community growth.

Policy SAF-1-5: Address traffic congestion in areas that have been identified as being detrimental to achieving targeted response times.

POLICIES: EVACUATION ROUTES

A properly planned and implemented roadway system will facilitate the efficient movement of police and firefighting equipment and the safe evacuation of residents. Please refer to Chapter 6: Mobility, for policies related to the City's overall circulation system.

Policy SAF-1-6: Require adequate emergency access for new development projects.

CERTIFICATION ELK GROVE CITY COUNCIL RESOLUTION NO. 2021-130

STATE OF CALIFORNIA)	
COUNTY OF SACRAMENTO)	SS
CITY OF ELK GROVE)	

I, Jason Lindgren, City Clerk of the City of Elk Grove, California, do hereby certify that the foregoing resolution was duly introduced, approved, and adopted by the City Council of the City of Elk Grove at a regular meeting of said Council held on May 12, 2021 by the following vote:

AYES: COUNCILMEMBERS: Singh-Allen, Nguyen, Hume, Spease, Suen

NOES: COUNCILMEMBERS: None

ABSTAIN: COUNCILMEMBERS: None

ABSENT: COUNCILMEMBERS: None

Jason Lindgren, City Clerk City of Elk Grove, California